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HJ.R. No. 8

#### A JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VII, Texas Constitution, is amended by adding Section 19 to read as follows:

Sec. 19. TEXAS TOMORROW FUND. (a) The Texas tomorrow fund is created as a trust fund dedicated to the prepayment of tuition and fees for higher education as provided by the general laws of this state for the prepaid higher education tuition program. The assets of the fund are held in trust for the benefit of participants and beneficiaries and may not be diverted. The state shall hold the assets of the fund for the exclusive purposes of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the program.

(b) Financing of benefits must be based on sound actuarial principles. The amount contributed by a person participating in the prepaid higher education program shall be as provided by the general laws of this state, but may not be less than the amount anticipated for tuition and required fees based on sound actuarial principles. If in any fiscal year there is not enough money in the Texas tomorrow fund to pay the tuition and required fees of an institution of higher education in which a beneficiary enrolls or the appropriate portion of the tuition and required fees of a private or independent institution of higher education in which a

- beneficiary enrolls as provided by a prepaid tuition contract, there is appropriated out of the first money coming into the state treasury in each fiscal year not otherwise appropriated by the constitution the amount that is sufficient to pay the applicable amount of tuition and required fees of the institution.
- (c) Assets of the fund may be invested by an entity designated by general law in securities considered prudent investments. Investments shall be made in the exercise of judgment and care under the circumstances that a person of ordinary prudence, discretion, and intelligence exercises in the management of the person's affairs, not for speculation, but for the permanent disposition of funds, considering the probable income from the disposition as well as the probable safety of capital.
- (d) The state comptroller of public accounts shall take the actions necessary to implement this section.
- (e) To the extent this section conflicts with any other provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to support the Texas tomorrow fund of the prepaid higher education tuition program, and to create the Texas tomorrow fund as a constitutional trust fund."

## **HOUSE** COMMITTEE REPORT

1st Printing

HOUSE OF REPRESALED SE

By Stiles, Kamel, Ramsay, Place, Raymond Substitute the following for H.J.R. No. 8: H.J.R. No. 8

By Telford

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C.S.H.J.R. No. 8

#### A JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Article VII, Texas Constitution, is amended by SECTION 1. adding Section 19 to read as follows:

Sec. 19. TEXAS TOMORROW FUND. (a) The Texas tomorrow fund is created as a trust fund dedicated to the prepayment of tuition and fees for higher education as provided by the general laws of this state for the prepaid higher education tuition program. The assets of the fund are held in trust for the benefit participants and beneficiaries and may not be diverted. The state shall hold the assets of the fund for the exclusive purposes of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the program.

(b) Financing of benefits must be based on sound actuarial principles. The amount contributed by a person participating in the prepaid higher education program shall be as provided by the general laws of this state, but may not be less than the amount anticipated for tuition and required fees based on sound actuarial principles. If in any fiscal year there is not enough money in the Texas tomorrow fund to pay the tuition and required fees of an institution of higher education in which a beneficiary enrolls or the appropriate portion of the tuition and required fees of a private or independent institution of higher education in which a beneficiary enrolls as provided by a prepaid tuition contract, there is appropriated out of the first money coming into the state treasury in each fiscal year not otherwise appropriated by the constitution the amount that is sufficient to pay the applicable amount of tuition and required fees of the institution.

- (c) Assets of the fund may be invested by an entity designated by general law in securities considered prudent investments. Investments shall be made in the exercise of judgment and care under the circumstances that a person of ordinary prudence, discretion, and intelligence exercises in the management of the person's affairs, not for speculation, but for the permanent disposition of funds, considering the probable income from the disposition as well as the probable safety of capital.
- (d) The state comptroller of public accounts shall take the actions necessary to implement this section.
- (e) To the extent this section conflicts with any other provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to protect the Texas tomorrow fund of the prepaid higher education tuition program, and to establish the Texas tomorrow fund as a constitutionally protected trust fund."

#### **COMMITTEE REPORT**

The Honorable James E. "Pete" Laney Speaker of the House of Representatives

\_\_\_\_ absent

 $\frac{3/4/97}{(\text{date})}$ 

Sir:				
We, your COMMITTEE ON PEN				
to whom was referred $\underline{HJR8}$ have had the same under consideration and beg to back with the recommendation that it			ration and beg to report	
<ul> <li>( ) do pass, without amendment(</li> <li>( ) do pass, with amendment(</li> <li>( ) do pass and be not printed</li> </ul>	s).	e Substitute is recomme	ended in lieu of the o	riginal measure.
(x) yes ( ) no A fiscal not	e was requested.			
( ) yes (X) no A criminal j	ustice policy impact stat	ement was requested.		
( ) yes (X) no An equalize	( ) yes (X) no An equalized educational funding impact statement was requested.			
(x) yes ( ) no An actuaria	l analysis was requeste	d.		
( ) yes (文) no A water dev	elopment policy impact	statement was reques	ted.	
( ) yes (X) no A tax equity	note was requested.			
( ) The Committee recommen	ds that this measure be	sent to the Committee	on Local and Conse	nt Calendars.
For Senate Measures: House	Sponsor			
Joint Sponsors:	,	/		
Co-Sponsors:				
The measure was reported from	n Committee by the follo	owing vote:	PNV	ABSENT
Telford, Chair	X			
Woolley, Vice-chair	X			
Berlanga				X
Goolsby	Χ			
Rangel	X			
Sadler	×			
Serna	×			
Tillery	×			
Williams		X		
Total	_ aye _ nay	Bank	Dufan	4.152.1
	present, not voting	CHAIR ()		

#### **BILL ANALYSIS**

PENSIONS & INVESTMENTS C.S.H.J.R. 8 By: Stiles 3-5-97 Committee Report (Substituted)

#### **BACKGROUND**

The 74th Legislature created the Texas Tomorrow Fund, which is a prepaid higher education tuition program. This program allows the purchaser to enter a contract to prepay the tuition and fees for the purchaser's beneficiary to attend a public institution of higher education. The fund's assets are not currently guaranteed by the State Constitution, as are other investment funds such as the Permanent University Fund, Permanent School Fund, etc.

Benefits/justification for doing so.

#### **PURPOSE**

This constitutional amendment would extend the state's full faith and credit to the Texas Tomorrow Fund.

#### **RULEMAKING AUTHORITY**

It is the committee's opinion that this bill does not expressly grant any additional rulemaking authority to a state officer, department, agency or institution.

#### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Article VII, Texas Constitution, by adding Section 19.

Sec. 19. TEXAS TOMORROW FUND.

- (a) is amended by the addition of the language to define the Texas Tomorrow Fund as a trust fund for the prepayment of tuition and fees for institutions of higher education and is held in trust by the state for the beneficiaries and participants and to pay for the cost of the administration of the program and may not be diverted.
- (b) is amended by the addition of the language which specifies that the amount contributed cannot be less than the amount anticipated for tuition and fees and if there is not enough money in the fund to pay the tuition and fees of the institution of higher learning then money is appropriated out of the first money coming into the state treasury not otherwise appropriated.
- (c) is amended by the addition of the language to specify that investments by an entity must be made with judgement and not be for speculation, but for the disposition of the funds.
- (d) is amended by the addition of the language to allow the comptroller to implement this section.
- (e) is amended by the addition of the language which provides this section with control over any conflicting section in the constitution.

SECTION 2. Election will be held November 4, 1997 for the submission of the proposed constitutional amendment. The fund will be a constitutionally protected trust fund.

#### **COMPARISON OF ORIGINAL TO SUBSTITUTE**

The substitute makes minor changes in the ballot language to clarify that the fund is constitutionally protected, so that it is not tapped into in the future.

Page 2 of 2

#### SUMMARY OF COMMITTEE ACTION

HJR 8

March 4, 1997 8:00AM
Considered in public hearing
Testimony taken in committee
Committee substitute considered in committee
Reported favorably as substituted

#### WITNESS LIST

HJR 8 HOUSE COMMITTEE REPORT Pensions & Investments Committee

March 4, 1997 - 8:00A
For: Stiles, Mark (Author of bill)
Committee Substitute (Rep. Telford #1)

## LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE 75th Regular Session

March 5, 1997

To:

Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution

No. 8, Committee Report

1st House, Substituted

By: Stiles

From: John Keel, Director

In response to your request for a Fiscal Note on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office has determined the following:

#### Biennial Net Impact to General Revenue Funds by HJR8-Committee Report 1st House, Substituted

No fiscal implication to the State is anticipated.

The cost to the state for publication of the resolution is \$71,000.

The resolution would propose a constitutional amendment to establish the Texas Tomorrow Fund (fund) as a constitutional trust fund, extend the full faith and credit of Texas to the fund, and allow fund assets to be invested in accordance with the prudent person rule. The fund would be dedicated to the prepayment of tuition and fees for higher education under the prepaid higher education tuition program.

In the event there was not enough money in the fund to pay the tuition and fees for a beneficiary, the resolution would require the first money that came into the State Treasury that was not appropriated by the Constitution to be transferred to the fund to pay the tuition and required fees.

By extending the full faith and credit guarantee, the resolution would provide an additional degree of financial assurance to contract purchasers. The Texas Veterans Land Board loan programs and the Hinson-Hazelwood student loan programs have the full faith and credit guarantee of the state. These guarantees have never been used.

The fund was designed to be and is operating in a self-supporting manner as a trust fund. By establishing the Texas Tomorrow Fund and allowing contracts to be written the Legislature has, in effect, created an implied state guarantee.

Almost all successful and effective trust funds manage their assets under the prudent person rule. The rule would allow the fund to, over the long term, provide superior investment returns and, thus, lower payments to contract purchasers of a fund plan.

The proposed constitutional amendment would be submitted to the voters at an

election to be held November 4, 1997.

No fiscal implication to units of local government is anticipated.

Source:

Agencies:

LBB Staff: JK, PE

## LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE 75th Regular Session

March 3, 1997

To:

Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution

No. 8

By: Stiles

From: John Keel, Director

In response to your request for a Fiscal Note on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office has determined the following:

#### Biennial Net Impact to General Revenue Funds by HJR8-As Introduced

No fiscal implication to the State is anticipated, other than the cost of publication.

The cost to the state for publication of the resolution is \$71,000.

The resolution would propose a constitutional amendment to establish the Texas Tomorrow Fund (fund) as a constitutional trust fund, extend the full faith and credit of Texas to the fund, and allow fund assets to be invested in accordance with the prudent person rule. The fund would be dedicated to the prepayment of tuition and fees for higher education under the prepaid higher education tuition program.

In the event there was not enough money in the fund to pay the tuition and fees for a beneficiary, the resolution would require the first money that came into the State Treasury that was not appropriated by the Constitution to be transferred to the fund to pay the tuition and required fees.

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The fund was designed to be and is operating in a self-supporting manner as a trust fund. The fund has sufficient safeguards in place to prevent the guarantee from being used. By establishing the Texas Tomorrow Fund and allowing contracts to be written the Legislature has, in effect, created an implied state guarantee.

Almost all successful and effective trust funds manage their assets under the prudent person rule. The rule would allow the fund to, over the long term, provide superior investment returns and, thus, lower payments to contract purchasers of a fund plan.

The proposed constitutional amendment would be submitted to the voters at an election to be held November 4, 1997.

No fiscal implication to units of local government is anticipated.

Source:

Agencies: 781 Higher Education Coordinating Board 304 Comptroller of Public Accounts

LBB Staff: JK, PE, LD

## LEGISLATIVE BUDGET BOARD Pension Review Board

#### **Actuarial Impact Statement**

March 6, 1997

TO: Honorable Barry Telford, Chair Committee on Pensions and Investments House Austin, Texas IN RE: House Joint Resolution
No. 8, Committee Report
1st House, Substituted
By: Stiles

FROM: John Keel, Director

In response to your request for an Actuarial Impact Statement on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office, in cooperation with the Pension Review Board, has determined the following:

HJR8, as substituted, does not propose to change the funding or obligations of any public retirement system. Therefore, the bill if enacted will have no actuarial impact on any public retirement system.

## LEGISLATIVE BUDGET BOARD Pension Review Board

#### **Actuarial Impact Statement**

February 28, 1997

TO: Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution

No. 8

By: Stiles

FROM: John Keel, Director

In response to your request for an Actuarial Impact Statement on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office, in cooperation with the Pension Review Board, has determined the following:

HJR8 does not propose to change the funding or obligations of any public retirement system. Therefore, the bill if enacted will have no actuarial impact on any public retirement system.

ADOPTED

MAR 1 8 1997

Sharon Carders
Chief Clerk
House of Representatives

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HJ.R. No. 8

Substitute the following for \( \begin{aligned} \pm J.R. No. \( \begin{aligned} \limits \\ \pm \end{aligned} \]:

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c.s.<u>H</u>j.r. No. <u>8</u>

#### A JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VII, Texas Constitution, is amended by adding Section 19 to read as follows:

Sec. 19. TEXAS TOMORROW FUND. (a) The Texas tomorrow fund is created as a trust fund dedicated to the prepayment of tuition and fees for higher education as provided by the general laws of this state for the prepaid higher education tuition program. The assets of the fund are held in trust for the benefit of participants and beneficiaries and may not be diverted. The state shall hold the assets of the fund for the exclusive purposes of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the program.

(b) Financing of benefits must be based on sound actuarial principles. The amount contributed by a person participating in the prepaid higher education program shall be as provided by the general laws of this state, but may not be less than the amount anticipated for tuition and required fees based on sound actuarial principles. If in any fiscal year there is not enough money in the Texas tomorrow fund to pay the tuition and required fees of an institution of higher education in which a beneficiary enrolls or the appropriate portion of the tuition and required fees of a private or independent institution of higher education in which a

beneficiary enrolls as provided by a prepaid tuition contract, there is appropriated out of the first money coming into the state treasury in each fiscal year not otherwise appropriated by the constitution the amount that is sufficient to pay the applicable amount of tuition and required fees of the institution.

- (c) Assets of the fund may be invested by an entity designated by general law in securities considered prudent investments. Investments shall be made in the exercise of judgment and care under the circumstances that a person of ordinary prudence, discretion, and intelligence exercises in the management of the person's affairs, not for speculation, but for the permanent disposition of funds, considering the probable income from the disposition as well as the probable safety of capital.
- (d) The state comptroller of public accounts shall take the actions necessary to implement this section.
- (e) To the extent this section conflicts with any other provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to protect the Texas tomorrow fund of the prepaid higher education tuition program, and to establish the Texas tomorrow fund as a constitutionally protected trust fund."

### HOUSE ENGROSSMENT

By Stiles, Kamel, Ramsay, Place, Raymond

H.J.R. No. 8

#### A JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

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Sec. 19. TEXAS TOMORROW FUND. (a) The Texas tomorrow fund is created as a trust fund dedicated to the prepayment of tuition and fees for higher education as provided by the general laws of this state for the prepaid higher education tuition program. The assets of the fund are held in trust for the benefit of participants and beneficiaries and may not be diverted. The state shall hold the assets of the fund for the exclusive purposes of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the program.

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- (d) The state comptroller of public accounts shall take the actions necessary to implement this section.
- (e) To the extent this section conflicts with any other provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to protect the Texas tomorrow fund of the prepaid higher education tuition program, and to establish the Texas tomorrow fund as a constitutionally protected trust fund."

By: Stiles, et al. (Senate Sponsor - Barrientos) H.J.R. No. 8 (In the Senate - Received from the House March 19, 1997; March 24, 1997, read first time and referred to Committee on Finance; April 25, 1997, reported favorably by the following vote: Yeas 10, Nays 2; April 25, 1997, sent to printer.)

#### HOUSE JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VII, Texas Constitution, is amended adding Section 19 to read as follows:

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- (c) Assets of the fund may be invested by designated by general law in securities considered prudent investments. Investments shall be made in the exercise of judgment and care under the circumstances that a person of ordinary prudence, discretion, and intelligence exercises in the management of the person's affairs, not for speculation, but for the permanent disposition of funds, considering the probable income from the disposition as well as the probable safety of capital.

  (d) The state comptroller of public accounts shall take the

actions necessary to implement this section

(e) To the extent this section conflicts with any other

provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to protect the Texas tomorrow fund of the prepaid higher education tuition program, and to establish the Texas tomorrow fund as a constitutionally protected trust fund."

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# FAVORABLE SENATE COMMITTEE REPORT ON SJR SR HB HCR HJR

Ву	(Author/Senate Sponsor)	77645
	4-25-9	<u>1</u>
	(date)	
Sir:		
We, your Committee on	FINANCE	, to which was referred the attached measure,
have on April 34 1997 (date of hearing)	, had the same under	consideration and I am instructed to report it
back with the recommendation (s) that		

() do pass and be ordered not printed

SB

() and is recommended for placement on the Local and Uncontested Bills Calendar.

A fiscal note was requested.

( do pass and be printed

(yes () no

A revised fiscal note was requested.

() yes () no

An actuarial analysis was requested.

() yes (\*) no

Considered by subcommittee.

) ves (Y no

The measure was reported from Committee by the following vote:

	YEA	NAY	ABSENT	PNV
Senator Ratliff, Chair				
Senator Truan, Vice-Chair	V			
Senator Armbrister				
Senator Barrientos				
Senator Bivins				
Senator Brown				
Senator Lucio				
Senator Moncrief				
Senator Nelson		<i></i>		
Senator Sibley				
Senator Wentworth				
Senator West				
Senator Zaffirini				
TOTAL VOTES	10	2	0	

#### **COMMITTEE ACTION**

S260 Considered in public hearing S270 Testimony taken	Trada l
I WHILL HACKE	Mally
COMMITTEE CLERK	CHAIR //

Paper clip the original and one copy of this signed form to the original bill Retain one copy of this form for Committee files

#### **BILL ANALYSIS**

Senate Research Center

H.J.R. 8 By: Stiles (Barrientos) Finance 4-13-97 Engrossed

#### **DIGEST**

Currently, the Texas Tomorrow Fund's assets are not guaranteed by the state constitution. Other investment funds in Texas are guaranteed by the state constitution. This bill would extend the state's full faith and credit to the Texas Tomorrow Fund.

#### **PURPOSE**

As proposed, H.J.R. 8 requires the submission to the voters of a constitutional amendment regarding extending state's full faith and credit to the Texas Tomorrow Fund.

#### **RULEMAKING AUTHORITY**

This bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

#### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Article VII, Texas Constitution, by adding Section 19, as follows:

Sec. 19. TEXAS TOMORROW FUND. Creates the Texas Tomorrow Fund (fund). Provides that the assets of the fund are held in trust for the benefits of participants. Sets forth the purpose of the fund. Sets forth the financing of benefits under the fund. Sets forth requirements for investment of the assets of the fund. Requires the state comptroller of public accounts to take actions necessary to implement this section. Provides that this section controls when in conflict with any other provision of this constitution.

SECTION 2. Requires this proposed constitutional amendment to be submitted to the voters at an election to be held November 4, 1997. Sets forth the required language for the ballot.

## LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE 75th Regular Session

March 27, 1997

To: Honorable Bill Ratliff, Chair

Committee on Finance

Senate

Austin, Texas

IN RE: House Joint Resolution

No. 8, As Engrossed

By: Stiles

From: John Keel, Director

In response to your request for a Fiscal Note on HJR8 (proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund) this office has determined the following:

#### Biennial Net Impact to General Revenue Funds by HJR8-As Engrossed

No fiscal implication to the State is anticipated, other than the cost of publication.

The cost to the state for publication of the resolution is \$71,000.

The resolution would propose a constitutional amendment to establish the Texas Tomorrow Fund (fund) as a constitutional trust fund, extend the full faith and credit of Texas to the fund, and allow fund assets to be invested in accordance with the prudent person rule. The fund would be dedicated to the prepayment of tuition and fees for higher education under the prepaid higher education tuition program.

In the event there was not enough money in the fund to pay the tuition and fees for a beneficiary, the resolution would require the first money that came into the State Treasury that was not appropriated by the Constitution to be transferred to the fund to pay the tuition and required fees.

By extending the full faith and credit guarantee, the resolution would provide an additional degree of financial assurance to contract purchasers. The Texas Veterans Land Board loan programs and the Hinson-Hazelwood student loan programs have the full faith and credit guarantee of the state. These guarantees have never been used.

The fund was designed to be and is operating in a self-supporting manner as a trust fund. By establishing the Texas Tomorrow Fund and allowing contracts to be written the Legislature has, in effect, created an implied state guarantee.

Almost all successful and effective trust funds manage their assets under the prudent person rule. The rule would allow the fund to, over the long term, provide superior investment returns and, thus, lower payments to contract purchasers of a fund plan.

The proposed constitutional amendment would be submitted to the voters at an

election to be held November 4, 1997.

No fiscal implication to units of local government is anticipated.

Source:

Agencies: 781 Higher Education Coordinating Board 304 Comptroller of Public Accounts

LBB Staff: JK, RR, PE, LD

## LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE 75th Regular Session

March 5, 1997

To:

Honorable Barry Telford, Chair Committee on Pensions and Investments House IN RE: House Joint Resolution
No. 8, Committee Report
1st House, Substituted
By: Stiles

From: John Keel, Director

Austin, Texas

In response to your request for a Fiscal Note on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office has determined the following:

#### Biennial Net Impact to General Revenue Funds by HJR8-Committee Report 1st House, Substituted

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The cost to the state for publication of the resolution is \$71,000.

The resolution would propose a constitutional amendment to establish the Texas Tomorrow Fund (fund) as a constitutional trust fund, extend the full faith and credit of Texas to the fund, and allow fund assets to be invested in accordance with the prudent person rule. The fund would be dedicated to the prepayment of tuition and fees for higher education under the prepaid higher education tuition program.

In the event there was not enough money in the fund to pay the tuition and fees for a beneficiary, the resolution would require the first money that came into the State Treasury that was not appropriated by the Constitution to be transferred to the fund to pay the tuition and required fees.

By extending the full faith and credit guarantee, the resolution would provide an additional degree of financial assurance to contract purchasers. The Texas Veterans Land Board loan programs and the Hinson-Hazelwood student loan programs have the full faith and credit guarantee of the state. These guarantees have never been used.

The fund was designed to be and is operating in a self-supporting manner as a trust fund. By establishing the Texas Tomorrow Fund and allowing contracts to be written the Legislature has, in effect, created an implied state guarantee.

Almost all successful and effective trust funds manage their assets under the prudent person rule. The rule would allow the fund to, over the long term, provide superior investment returns and, thus, lower payments to contract purchasers of a fund plan.

The proposed constitutional amendment would be submitted to the voters at an

election to be held November 4, 1997.

No fiscal implication to units of local government is anticipated.

Source: Agencies:

LBB Staff: JK, PE

## LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE 75th Regular Session

March 3, 1997

To: Honora

Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution

No. 8

By: Stiles

From: John Keel, Director

In response to your request for a Fiscal Note on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office has determined the following:

#### Biennial Net Impact to General Revenue Funds by HJR8-As Introduced

No fiscal implication to the State is anticipated, other than the cost of publication.

The cost to the state for publication of the resolution is \$71,000.

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The resolution would propose a constitutional amendment to establish the Texas Tomorrow Fund (fund) as a constitutional trust fund, extend the full faith and credit of Texas to the fund, and allow fund assets to be invested in accordance with the prudent person rule. The fund would be dedicated to the prepayment of tuition and fees for higher education under the prepaid higher education tuition program.

In the event there was not enough money in the fund to pay the tuition and fees for a beneficiary, the resolution would require the first money that came into the State Treasury that was not appropriated by the Constitution to be transferred to the fund to pay the tuition and required fees.

By extending the full faith and credit guarantee, the resolution would provide an additional degree of financial assurance to contract purchasers. The Texas Veterans Land Board loan programs and the Hinson-Hazelwood student loan programs have the full faith and credit guarantee of the state. These guarantees have never been used.

The fund was designed to be and is operating in a self-supporting manner as a trust fund. The fund has sufficient safeguards in place to prevent the guarantee from being used. By establishing the Texas Tomorrow Fund and allowing contracts to be written the Legislature has, in effect, created an implied state guarantee.

Almost all successful and effective trust funds manage their assets under the prudent person rule. The rule would allow the fund to, over the long term, provide superior investment returns and, thus, lower payments to contract purchasers of a fund plan.

The proposed constitutional amendment would be submitted to the voters at an election to be held November 4, 1997.

No fiscal implication to units of local government is anticipated.

Source:

Agencies: 781 Higher Education Coordinating Board 304 Comptroller of Public Accounts

LBB Staff: JK, PE, LD

## LEGISLATIVE BUDGET BOARD Pension Review Board

#### **Actuarial Impact Statement**

March 6, 1997

TO: Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution No. 8, Committee Report

1st House, Substituted By: Stiles

FROM: John Keel, Director

In response to your request for an Actuarial Impact Statement on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office, in cooperation with the Pension Review Board, has determined the following:

HJR8, as substituted, does not propose to change the funding or obligations of any public retirement system. Therefore, the bill if enacted will have no actuarial impact on any public retirement system.

## LEGISLATIVE BUDGET BOARD Pension Review Board

#### **Actuarial Impact Statement**

February 28, 1997

TO: Honorable Barry Telford, Chair

Committee on Pensions and Investments

House

Austin, Texas

IN RE: House Joint Resolution

No. 8

By: Stiles

FROM: **John Keel**, Director

In response to your request for an Actuarial Impact Statement on HJR8 (Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.) this office, in cooperation with the Pension Review Board, has determined the following:

HJR8 does not propose to change the funding or obligations of any public retirement system. Therefore, the bill if enacted will have no actuarial impact on any public retirement system.

#### WITNESS LIST

HJR 8
SENATE COMMITTEE REPORT
Finance Committee

April 24, 1997 - 9:00A On: BELVIN, WARDALEEN (TX TOMORROW FUND), AUSTIN

## ENROLLED

H.J.R. No. 8

#### A JOINT RESOLUTION

proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VII, Texas Constitution, is amended by adding Section 19 to read as follows:

Sec. 19. TEXAS TOMORROW FUND. (a) The Texas tomorrow fund is created as a trust fund dedicated to the prepayment of tuition and fees for higher education as provided by the general laws of this state for the prepaid higher education tuition program. The assets of the fund are held in trust for the benefit of participants and beneficiaries and may not be diverted. The state shall hold the assets of the fund for the exclusive purposes of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the program.

(b) Financing of benefits must be based on sound actuarial principles. The amount contributed by a person participating in the prepaid higher education program shall be as provided by the general laws of this state, but may not be less than the amount anticipated for tuition and required fees based on sound actuarial principles. If in any fiscal year there is not enough money in the Texas tomorrow fund to pay the tuition and required fees of an institution of higher education in which a beneficiary enrolls or the appropriate portion of the tuition and required fees of a private or independent institution of higher education in which a

beneficiary enrolls as provided by a prepaid tuition contract, there is appropriated out of the first money coming into the state treasury in each fiscal year not otherwise appropriated by the constitution the amount that is sufficient to pay the applicable amount of tuition and required fees of the institution.

- (c) Assets of the fund may be invested by an entity designated by general law in securities considered prudent investments. Investments shall be made in the exercise of judgment and care under the circumstances that a person of ordinary prudence, discretion, and intelligence exercises in the management of the person's affairs, not for speculation, but for the permanent disposition of funds, considering the probable income from the disposition as well as the probable safety of capital.
- (d) The state comptroller of public accounts shall take the actions necessary to implement this section.
- (e) To the extent this section conflicts with any other provision of this constitution, this section controls.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 1997. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment to encourage persons to plan and save for young Texans' college education, to extend the full faith and credit of the state to protect the Texas tomorrow fund of the prepaid higher education tuition program, and to establish the Texas tomorrow fund as a constitutionally protected trust fund."

H.J.R. No. 8

President of the Sen	nate Speaker of the House
I certify that H.J	J.R. No. 8 was passed by the House on March
10, 1997, by the followi	ing vote: Yeas 120, Nays 24, 1 present, not
voting.	
	Chief Clerk of the House
_	H.J.R. No. 8 was passed by the Senate on May
7, 1997, by the following	ng vote: Yeas 21, Nays 9, 1 present, not
voting.	
	Secretary of the Senate
RECEIVED:	
Date	
Secretary o	of State

President of the Senate	Speaker of the House
	$\frac{1}{(1)}$ was passed by the House on
March 10	1997, by the following vote:
$\frac{\text{March 10}}{\text{Yeas}} \frac{120}{(3)}, \text{ Nays} \frac{24}{7}, \text{ 1 pre}$	sent, not voting
,	
	Chief Clerk of the House
a de la companya de	was passed by the Senate on 1997, by the following vote:
$\frac{\text{May}}{\text{Yeas}} \frac{7}{(5)}, \text{Nays} \frac{9}{(5)}$	precent not voting
(6) Nays	(7)
	Secretary of the Senate
RECEIVED:	
Date	<del>-</del>
	-
Secretary of State	

\*\*\*\* Preparation: CT23;

for chief clerk use only  Bill or Resolution Number:	11-10	Q
Bill or Resolution Number:	IUK	O

#### JOINT AUTHOR AUTHORIZATION

As primary author of Hollowing joint author(s):	
(bill or resolution #)	
Ted Kamel (lock Kame)	
printed name of joint author #1 signature of joint author #1	)
In Komson Am Comsail	
printed name of joint author #2/ signature of joint author #2	
allen Place Miller De	
printed name of joint author #3 signature of joint author #3	
Richard Raymond	1
printed name of joint author #4/	

signature of primary author

Fcb. 17, 1997 date

ORIGINAL FORM--Place in book

SEND COPIES TO: Debbie Irvine (Legislative Council) Legislative Reference Library House Journal

		<b>Q</b> /
H.J.R.	No.	<i>_</i>

By Stilsi

Proposing a constitutional amendment to extend the full faith and credit of the state to support the Texas tomorrow fund.

FEB 17 1997	Filed with the Chief Clerk
FEB 1 9 1997	Read first time and referred to Committee on Pensions & Investments
4 1997	Reportedfavorably (accurated)
MAR 1 0 1997	(as substituted)  _ Sent to Committee on Calendars
MAR 1 0 1997	Read second time (comm. subst.) (amended) and adopted (passed to third reading) by a record vote of 120 yeas, 24 nays, present, not voting
	Read third time (amended) and finally adopted (failed of adoption) by a record vote of
	Sent to Senate  Sent to Senate  CHIEF CLERK OF THE HOUSE
OTHER HOUSE ACTI	ON: .
MAR 1 9 1997	Received from the House
MAR 2.4 1997	Read and referred to Committee onFINANCE
APR 25 1997	Reported favorably
	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time
	Ordered not printed
	Laid before the Senate
_ MAY 0.6 1997	Senate and Constitutional Rules to permit consideration suspended by (unanimous consent)  [2] pas, nays) /p > / / / / / / / / / / / / / / / / /
MAY 0 6 1997	Read second time,, and passed to third reading by (unanimous consent)  (a viva voce vote)  (21 yeas, nays) / p.v.
MAY 0 7 1997	Senate and Constitutional 3 Day Rules suspended by a vote of
510.2 A 1 1931	Read third time,, and passed by 21 yeas, 9 nays / PNV
May 7, 1999	Returned to the House SECRETARY OF THE SENATE
OTHER SENATE AC	

 Returned from the Senate (as substituted) (with amendments)
 House concurred in Senate amendments by a (non-record vote)  (record vote of present, not voting)
House refused to concur in Senate amendments and requested the appointment of a conference committee by a (non-record vote) (record vote of
House conferees appointed:, Chair;,
Senate granted House request. Senate conferees appointed:, Chair;
· · · · · · · · · · · · · · · · · · ·
 Conference committee report adopted (rejected) by the House by a record vote of yeas, nays, present, not voting
Conference committee report adopted (rejected) by the Senate by a record vote of peas, nays

97 MGR - 7 PH 12: 26 HOUSE OF REPRESENTATIVES